

Proctor Lake Draft Master Plan and Shoreline Management Plan Public Involvement Presentation



Hello, my name is **Josh Quiring**, and I am the Project Manager for the **Proctor Lake** Master Plan and Shoreline Management Plan Revisions.

[Introduce other Corps members in attendance as a group]

On behalf of the US Army Corps of Engineers, we would like to welcome you to the Public Involvement Presentation for the master plan and shoreline management plan at **Proctor Lake**. Public and stakeholder involvement is critical to the success of the revisions. Thank you for taking the time to attend this meeting.

Proctor Lake Draft Master Plan and Shoreline Management Plan Public Involvement Presentation



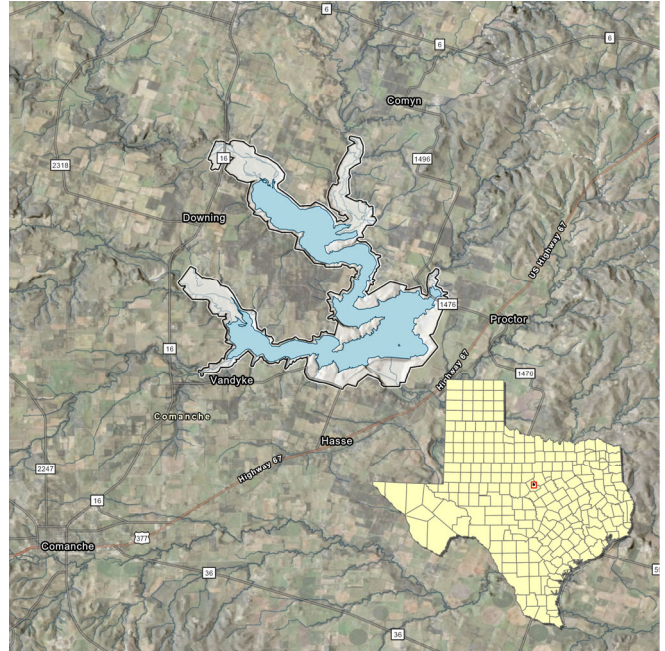
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PURPOSE OF THE PRESENTATION

- **Announce the availability of the Draft** Proctor Lake Master Plan (MP), Shoreline Management Plan (SMP), and Environmental Assessments (EA)
- **Highlight proposed changes** in the revised MP and SMP
- **Provide instructions** on how to participate in the revision process
- **Encourage participation**
- **Provide links** to documents



The purpose of this presentation is to inform the public and stakeholders that a draft revised master plan for **Proctor Lake** is available. This presentation will define a master plan and shoreline management plan, describe the revision process, highlight proposed changes to the **Proctor Lake** Master Plan and Shoreline Management Plan, provide instructions on how to participate in the process, and encourage participation. It will also provide links to documents and details about how to contact the Corps to ask questions.

The information provided through public and stakeholder comments is essential to the decision-making process of how project lands and water surfaces will be classified and managed. The Corps wants your ideas and comments. After watching this presentation, review the other material on the project website and send in comments and participate in planning the future of **Proctor Lake**.

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PRESENTATION TOPICS

What is the revision process?

What is a *Master Plan*?

What is changing or proposed in the *Master Plan* revision?

What is a *Shoreline Management Plan*?

What is changing or proposed in the *Shoreline Master Plan* revision?

What about NEPA compliance?

How can I participate?

Who can I talk to about the plan?

When will the *Master Plan* and *Shoreline Management Plan* be completed?



Topics to be covered in this presentation are summed up under these questions that are often asked in a public meeting or workshop:

- What is the revision process?
- What is a Master Plan? And what is changing in the Master Plan?
- What is a Shoreline Management Plan? And what is changing in the Shoreline Management Plan?
- What about NEPA compliance?
- How can I participate?
- Who can I talk to about the plan?
- When will the Plans be done?

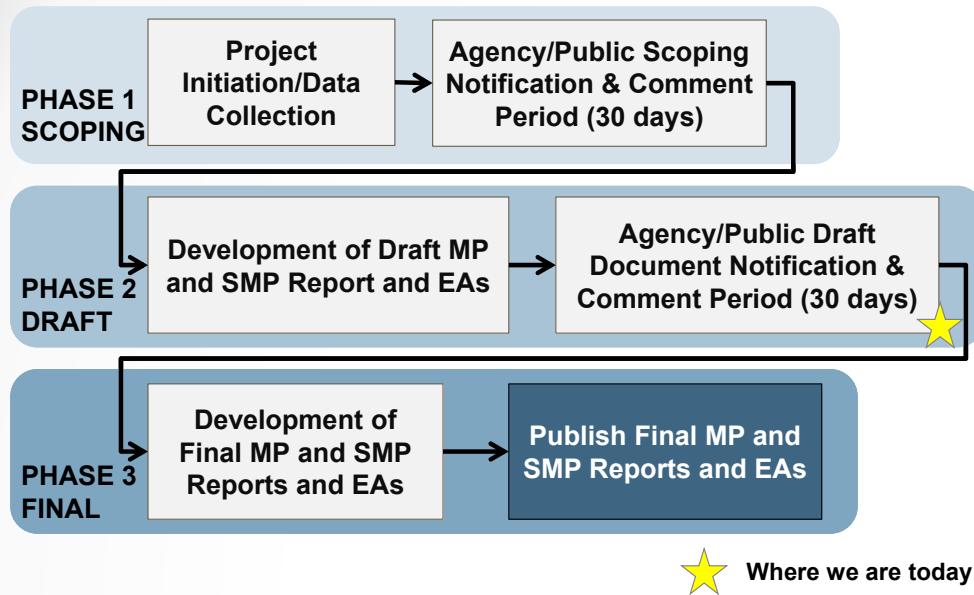
Under each of these topics, this presentation will provide details to help you better understand the revisions and your role in the process.

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WHERE ARE WE IN THE REVISION PROCESS?


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The revision process includes 3 phases: (scoping, draft and final)

- The **scoping phase** is when the federal agency asks for initial input from other agencies, citizens and organizations regarding project area, resources and uses. This phase includes the initial public meeting that was held **January 19th** of last year and concluded at the end of an extended comment period.
- The **draft phase** is when USACE considers public comments on the proposed recommendations in the draft master plan and shoreline management plan documents. This is the phase we are currently in, as noted by the yellow star on the chart. After completing the 30-day comment period we will begin the **final phase**.
- The **final phase** is when USACE incorporates public comments from the draft review into a final master plan and shoreline management plan.
- The plan is published after formal approval by the District Commander.

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WHAT IS NOT PART OF A MP OR SMP?

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- Facility **design details**
- Details of **daily project administration**
- Technical aspects of:
 - Water management for **flood risk management**
 - Regional **water quality**
 - **Water supply**
 - **Water level management**
 - **Hydropower**
 - **Navigation**
- Management of **Flowage Easement** lands

See Engineering Regulation (ER) and Engineering Pamphlet (EP) 1130-2-550 for regulations and policy guidance related to the MP

See ER 1130-2-406 for regulations related to the SMP

There are topics of public interest that will not be part of the master plan or shoreline management plan.

They **do not** include facility designs, daily project administration details, or any technical discussion regarding flood risk management, water quality, water supply, water level management, hydropower, navigation, or flowage easements.



WHAT IS A MASTER PLAN?

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- The Master Plan (MP) is a **25-year comprehensive land use management guide** for recreational, natural, and cultural resources
- **Adheres to Federal laws** to preserve, conserve, restore, maintain, manage, and develop project lands, waters, and associated resources, including the National Environmental Policy Act (NEPA) for environmental stewardship and outdoor recreation
- Provides **land classifications** and **resource management objectives** that are broad and adaptive over time
- Requires and encourages **public involvement**

See Engineering Regulation (ER) and Engineering Pamphlet (EP) 1130-2-550 for regulations and policy guidance related to the MP

What is a Master Plan?

The Corps defines a Master Plan as... “The strategic land use management document that guides the comprehensive management and development of all project recreational, natural and cultural resources throughout the life of the water resource development project.”

The master plan is the document that will guide the land use and management of the project for the next 25 years, while adhering to all applicable Federal laws including the National Environmental Policy Act, or NEPA. The focus of the plan is the designation of land classifications with corresponding management plans, as well as establishing resource management objectives. ***The previous Master Plan was from 1971.***

The key to a successful master plan is public involvement, which you can help by providing written comments!

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WHAT IS THE REVISION PROCESS?

LAND CLASSIFICATIONS

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Source: Engineering Pamphlet (EP) 1130-2-550

Land Classification	Definition
Project Operations	Lands required for the dam, spillway, levees, office, maintenance facilities and other areas that are used solely for project operations.
High Density Recreation	Land developed for intensive recreational activities for the visiting public, including day use areas and campground areas for commercial concessions, and quasi-public development.
Multiple Resource Management Lands	Low Density Recreation: Lands with minimal development or infrastructure that support passive public recreational use (e.g., trails, primitive camping, wildlife observation, fishing and hunting).
	Wildlife Management: Lands designated for the stewardship of fish and wildlife resources.
	Vegetative Management: Lands designated for the stewardship of forest, prairie, and other native vegetative cover.
	Inactive and/or Future Recreation Areas: Recreation areas planned for the future or that have been temporarily closed.
Environmentally Sensitive Areas	Areas where scientific, ecological, cultural or aesthetic features have been identified. These areas must be considered by management to ensure they are not adversely impacted.
Mitigation	Lands acquired or designated specifically for offsetting losses associated with development of the project. Lands allocated as separable mitigation lands can only be given this classification.

The Corps defines land classification as the primary use for which project lands are managed. All Federally owned lands are zoned for development and resource management consistent with project purposes.

Utilizing the current Federal guidance, the land classifications are defined as shown in this table.

The **Project Operations** classification is used solely for lands dedicated for the operation of the project, including the dam, spillway, levees, project office, and other operational features.

The classification **High Density Recreation** is assigned to lands that are being used for intensive recreational activities, including day use and campground areas.

The **Multiple Resource Management Lands** allows for the designation of a predominate use and are subdivided into 4 classifications. All 4 classifications essentially allow for similar activities to occur, but are managed with a particular emphasis, including **low density recreation**, **wildlife management**, **vegetative management**, and **inactive or future recreation** areas.

The protection of **Environmentally Sensitive Areas** is given priority, and are for lands with unique scientific, ecological, cultural, or aesthetic features. Examples include endangered species habitat, scenic shorelines, and rare and unique plant communities to mention a few.

The **Mitigation** classification is reserved for lands acquired or designated for offsetting losses associated with the development of the project.



WHAT IS THE REVISION PROCESS?

WATER SURFACE CLASSIFICATIONS

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Source: Engineering Pamphlet (EP) 1130-2-550

Water Surface Classification	Definition
Open Recreation	Those waters available for year-round or seasonal water-based recreational use.
Restricted	Water areas restricted for project operations, safety, and security purposes.
Designated No-Wake	To protect environmentally sensitive shoreline areas, recreational water access areas from disturbance, and for public safety.
Fish and Wildlife Sanctuary	Annual or seasonal restrictions on areas to protect fish and wildlife species during periods of migration, resting, feeding, nesting, and/or spawning.

Water surface classifications are defined much like land classifications in that they reflect how the water surface is to be managed.

The water surface will be reviewed and classified using 4 classifications. The dominate classification is typically **open recreation** which allows year-round use of the water surface. The other 3 classifications place restrictions on the water surface based on safety, access, shoreline protection, and wildlife needs. **Restricted** water surfaces do not allow access due to safety and security purposes. **No-wake** water surfaces limit vessel speeds to protect shorelines from wake damage and are used near marina and boat ramps for public safety. **Fish and wildlife sanctuary** water surfaces can be employed on an annual or seasonal basis to restrict access to protect fish and wildlife species.

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WHAT IS CHANGING OR PROPOSED IN THE MP?⁹

KEY CHANGES

- The Draft Master Plan **changed the land and water surface classification** at various locations.
- **Environmentally Sensitive Areas** (ESA) were designated to protect unique and sensitive areas.
- New **goals and objectives** were defined in Chapter 3 of the draft Master Plan.
- A new **resource plan** for each land and water surface classification was developed in Chapter 5 of the Master Plan.
- **New Maps** in Appendix A showing land and water surface classifications and other important maps.



The following are proposed changes in the draft 2024 master plan:

- New land and water surface classifications including
- Environmentally Sensitive Areas
- NOTE: No new Utility Corridors were designated due to lack of demand
- New goals and objectives
- New resource plan
- New maps

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WHAT IS CHANGING OR PROPOSED IN THE MP?¹⁰ **PROPOSED LAND AND WATER SURFACE CHANGES**

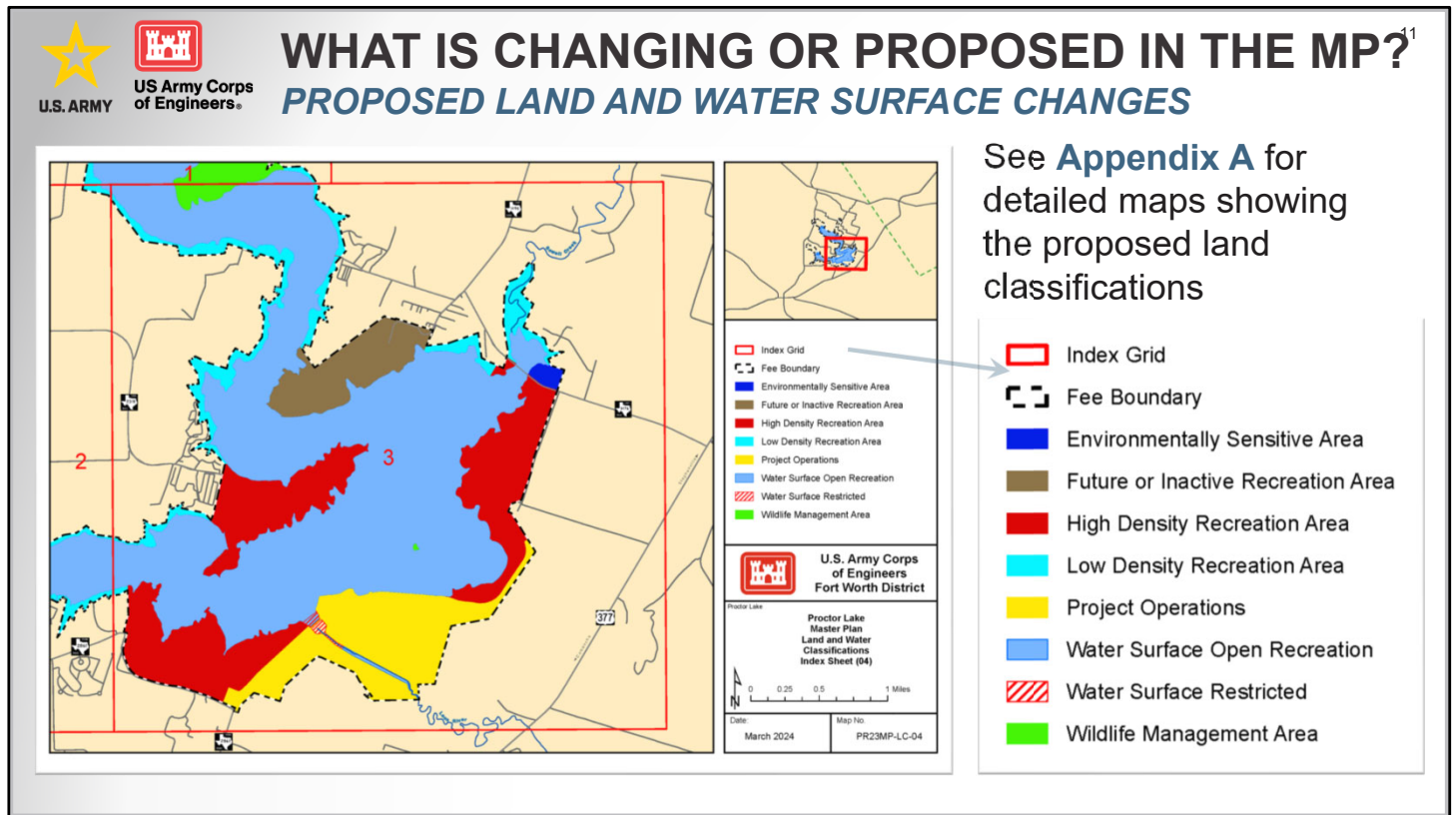
Proposed Land and Water Surface Changes between the 1971 Master Plan and the 2024 Revised Draft Master Plan

Prior Land Classifications (1971 Plan)	Acres*	Proposed Land Classifications (2024)	Acres
Esthetics	804	Environmentally Sensitive Areas	20
Public Access Area Recreation	1,181	High Density Recreation	930
Operations and Maintenance	302	Project Operations	522
Wildlife and Nature Study Area	2,248	Multiple Resource Management – Wildlife Management	2,248
–		Multiple Resource Management – Low Density Recreation	549
–		Multiple Resource Future or Inactive Recreation	522
Prior Water Surface Classifications (1971 Plan)	Acres*	Proposed Water Surface Classifications (2024)	Acres
Water Surface	4,535	Permanent (Conservation) Pool	4,589
–	–	– Restricted	11
–	–	– Open Recreation	4,579

** Total Acreage differences from the 1971 Master Plan and the calculated total are due to improvements in measurement technology, deposition/siltation, and erosion. Totals also differ due to rounding while adding parcels.*

This table compares the land and water surface changes between the 1971 Master Plan and the 2024 Revised Draft Master Plan. Please note the details within the Master Plan describing variables, factors, and justification that led to some of the changes.

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See **Appendix A** for detailed maps with proposed changes in the Master Plan. Here's an example from the maps in Appendix A.



WHAT IS A SHORELINE MANAGEMENT PLAN?

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- The SMP specifies **rules and policy** governing activities undertaken by **private individuals on Federal land**; previous SMP from 1976
- At Proctor Lake, activities generally include the following:
 - **Private floating facilities** (PFF): i.e., boat houses and docks
 - **Vegetation modification** including mowing, underbrushing, pedestrian (foot) paths, fire defensible space, etc.
- **Regulations** revised in 1990 requires that shoreline permits are only issued to individuals/groups with **legal access to public property**
- Provides **shoreline allocations** and **management guidelines**
- **Adheres to Federal laws** to preserve, conserve, restore, maintain, manage, and develop project lands, waters, and associated resources, including the National Environmental Policy Act (NEPA) for environmental stewardship and outdoor recreation
- Requires and encourages **public involvement**

See Engineering Regulation (ER) 1130-2-406 for regulations related to the SMP

What is a Shoreline Management Plan?

The Shoreline Management Plan, often referred to as simply the SMP, is the document that sets the rules and policy regarding shoreline related activities by private individuals on Federal land. At Proctor lake shoreline related activities includes **private boat docks and boat houses and vegetation modification permits**. The SMP revision will establish the shoreline allocations and management guidelines for the lake. The previous SMP was from 1976. An Environmental Assessment was developed in accordance with Federal laws. The SMP revision process, like the MP revision process, requires and encourages public involvement.



WHAT IS THE REVISION PROCESS?

SHORELINE ALLOCATIONS CLASSIFICATIONS

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Source: Engineering Regulation (ER) 1130-2-406

Shoreline Allocation	Definition
Limited Development Areas (LDA)	Areas where private activities such as docks and limited vegetation modification are allowed through permit and approval process
Public Recreation Areas (PRA)	Areas along public parks and recreation spaces; private activities are not allowed in or near these areas
Protected Shoreline Areas (PSA)	Some vegetation modification permits allowed; protected for wildlife habitat, aesthetics, or shoreline characteristics not conducive to development
Prohibited Access Areas (PAA)	Areas such as the dam, spillway, water intakes, or other operational features where private activities are prohibited

NOTE: The 1976 SMP did not include any LDAs, but instead designated as "Restricted LDAs" where existing grandfathered facilities were allowed to exist, but no new facilities could be built. Since Restricted LDAs is not an allocation included in ER 1130-2-406, those areas were changed to the nearest appropriate allocation, and facilities allowed to remain grandfathered in those areas.

Shoreline allocations will be established along the entire shoreline of Proctor Lake for the purpose of defining the shoreline activities that are allowed to occur. Shoreline allocations cover that land and/or water extending from the edge of the water and waterward with the exception of allocations for the purpose of vegetation modification which extends landward to the project boundary.

There are 4 shoreline allocations defined in the regulations to include:

- **Limited Development Areas (LDA)** are areas that allow for private activities such as docks and limited vegetation modification with an approved permit
- **Public Recreation Areas (PRA)** are associated with commercial concessionaire facilities, Federal, state or other similar public use. No private activities are allowed in these areas
- **Protected Shoreline Areas (PSA)** are designated to maintain or restore aesthetic, fish and wildlife, cultural, or other environmental values. No Shoreline Use Permits for floating or fixed recreation facilities will be allowed in protected areas. Some modification of vegetation by private individuals may be allowed only following the issuance of a permit. These areas were called **Protected Lakeshore Areas** in the previous SMP.
- **Prohibited Access Areas (PAA)** are those in which public access is not allowed or is restricted for health, safety and security reasons. These include areas near dams, spillways, hydro-electric power stations, water intake structures, etc.. No shoreline use permits will be issued in Prohibited Access Areas.

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WHAT IS CHANGING OR PROPOSED IN THE SMP?

KEY CHANGES

- The Draft SMP **changed the shoreline allocations** at various locations.
- **New Maps** in Appendix A showing land and water surface classifications and other important maps.
- **Appendix H** of the SMP provides a more comprehensive list of changes from the old Lakeshore Management Plan and the proposed Shoreline Management Plan

APPENDIX H: SUMMARY OF SHORELINE MANAGEMENT CHANGES

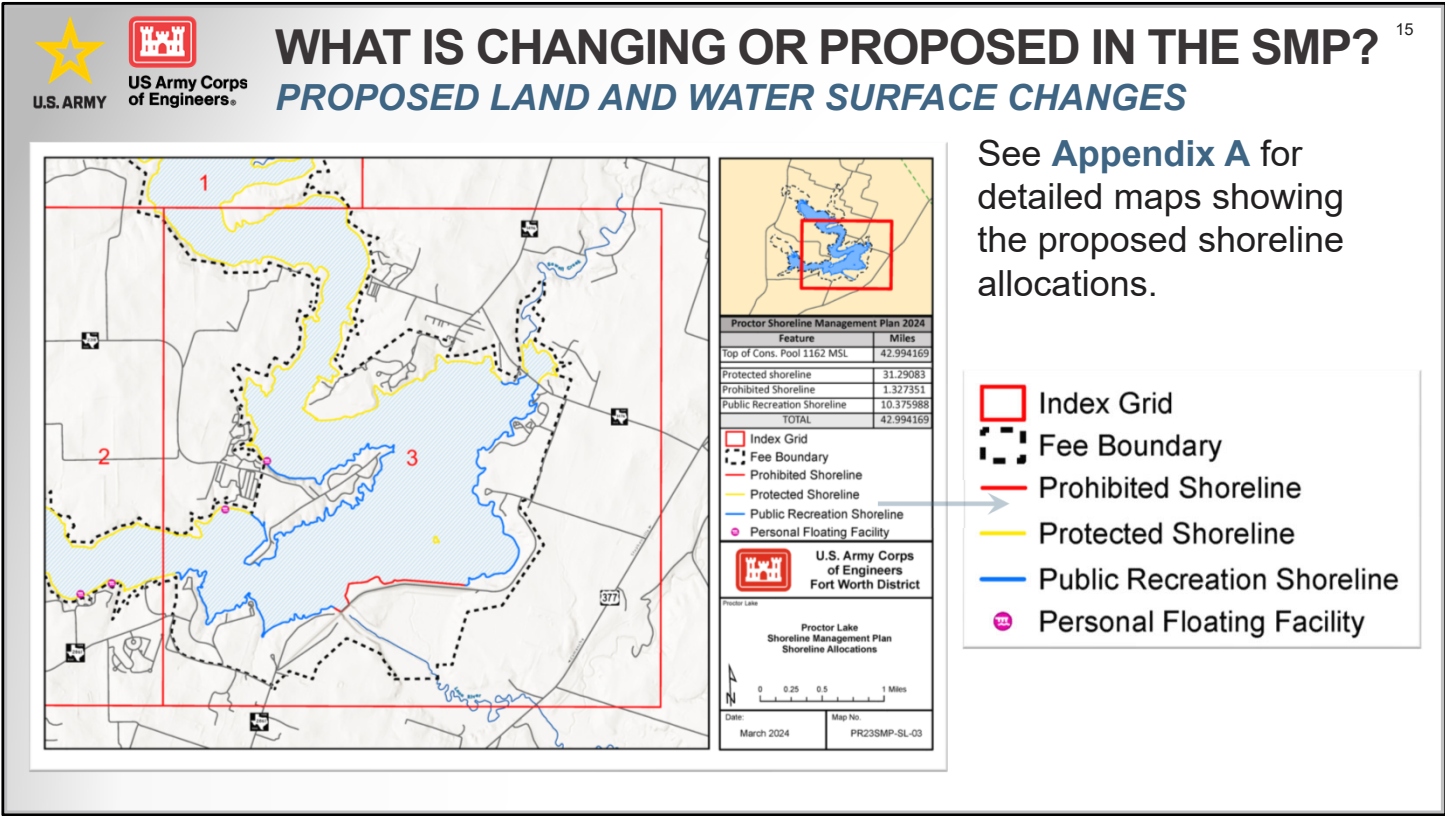
In general, there were many changes to clarify language or enforcement rather than changes in policy from the 1976 Lakeshore Management Plan (LMP) to the 2024 Proposed SMP. Significant changes are summarized in the following Table.

1976 LMP	2024 Proposed SMP
The shoreline allocations in the LMP were previously Limited Development Areas, Public Recreation Areas, Protected Lakeshore Area, and Prohibited Access Areas.	Protected Lakeshore Areas were re-named Protected Shoreline Areas to be consistent with the name change in ER 1130-2-406, but the function remains the same. The other shoreline allocations keep the same name and similar function.
The LMP stated that the shoreline is 38 miles long at normal pool elevation of 1,162 feet above sea level. However, the LMP did not state the number of miles of each shoreline allocation, but just provided general descriptions of each location and a rough map, so a direct comparison of changed shoreline miles is not possible. However, listed below are the descriptions of each allocation area at Proctor Lake.	The SMP was updated with modern GIS, LIDAR, and other mapping technologies and states that the shoreline is 43 miles long at a normal pool elevation of 1,162 feet. However, it provided the following changes to each shoreline allocation as listed below.
Limited Development Areas (LDA): There are no LDAs at Proctor Lake, however, the areas with grandfathered facilities were designated as a Restricted LDA, meaning no new LDAs would be permitted. As the LMP does not include how many facilities existed at the writing of the LMP or included on the maps, it is not possible to know how many feet or miles of shoreline were given this designation.	Limited Development Areas (LDA): No LDAs were designated at Proctor Lake. Grandfathered facilities could exist in other shoreline allocations, and "Restricted LDA" is not an allocation allowed under ER 1130-2-406, so those areas were designated as a different shoreline allocation depending on the use described in the MP.
Public Recreation Areas (PRA): PRAs were only located along shorelines adjacent to developed parks.	Public Recreation Areas (PRA): These areas are mostly the same as the LMP with the exception of High Point Park. Since the MP classified High Point as Multiple Resource Management Lands – Future or Inactive Recreation, the shoreline was changed to a Protected Shoreline. Approximately 10.4 miles of shoreline are allocated as PRA.

H-1

The following are proposed changes in the draft 2024 Shoreline Management Plan:

- New shoreline allocations shown in the maps, with the main change being the area around High Point Park since it was closed.
- New maps showing details of the different shoreline allocations and floating facility locations
- Clarified rules and guidelines for personal floating facility permit holders
- Added permits and additional guidance in the appendices
- For a more comprehensive list of changes, see Appendix H in the SMP



See **Appendix A** for detailed maps with proposed changes in the Shoreline Management Plan. Here’s an example from the maps in Appendix A.



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WHAT ABOUT NEPA COMPLIANCE? THE ENVIRONMENTAL ASSESSMENT

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National Environmental Policy Act (NEPA)

Purpose of NEPA is to:

- Ensure federal agencies give proper **consideration to the environmental and cultural resources** prior to undertaking a federal action
- **Involve the Public** and stakeholders in the decision-making process
- **Document the process** by which agencies make informed decisions

NEPA **Process**:

- Opportunity for **public comments and questions** on the potential impacts of proposed federal actions
- Includes comments from other federal, state, and local governments, and Tribal Nations

NEPA is the National Environmental Policy Act.

Compliance with NEPA is required during the master plan revision process. NEPA is required so that federal agencies give proper consideration to the environment prior to undertaking a federal action. Scoping during NEPA involves the public in the decision-making process, while documenting the process by which federal agencies make informed decision.

The NEPA process provides the public with the opportunity to ask questions and comment on the potential impacts of proposed federal actions. It also includes comments from other federal, state and local governments, and Tribal Nations.



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HOW CAN I PARTICIPATE?

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Submit written comments!

Review all documents available on the USACE website:

<https://www.swf.usace.army.mil/About/Lakes-and-Recreation-Information/Master-Plan-Updates/Proctor/>

Documents available on the website include:

- Previous Master Plan and Shoreline (Lakeshore) Management Plan documents
- Draft Revised MP, SMP, Maps, and EAs
- Comment form
- Copy of this presentation

Spread the word by telling your colleagues, friends, and neighbors to participate

You can participate in the process by reviewing the documents available on the website and submit written comments. **The Corps will only accept comments in written format.** The project website is hosting all the documents relevant to the master plan revision, including the current master plan documents, project maps, comment forms with instructions on how to submit a comment, and copies of this presentation for your review. As the project progresses, and new information is developed, it will be posted to this project website, so you may want to bookmark the site for future reference.

We are asking for your help to spread the word to others, letting them know the master plan revision has been initiated, and this is the opportunity to participate in the process.



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HOW CAN I PARTICIPATE?

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Comments will be accepted only in writing, some of the methods for submitting a comment include:

- You may **download the comment form** provided on the website, fill it out electronically, and email it to the Corps
- Or you may **print the comment form** provided on the website, fill it out by hand, and mail it to the Corps at the address on the comment form
- Or you may **write a comment or send an email without using the comment form**, and mail or email it to the Corps at the address provided on the website
- **Comments are due** by close of business on April 19, 2024

- **The Corps can accept any form of written comments and we have provided a few methods that may make it easier to submit.**
- You can use one of the comment forms provided at the public meeting and hand it to a Corps representative, mail it to the address on the form, or email it to address provided.
- A comment form is available on the website which you can download and fill out electronically and email to the email address provided.
- Another method is to print the comment form provided on the website and fill it out by hand, or electronically, and mail it into the Corps.
- Or you can write a comment in a letter, or email, and send it in. You don't have to use the comment form.
- We will except all of these methods, and any other, as long as it's a written comment.
- The comment period is open for 30 calendar days from the initial announcement.

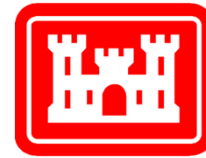


WHO CAN I TALK TO ABOUT THE PLAN?

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Talk to **anyone from the USACE at the meeting** to answer your questions.

- **Call** the Proctor Lake Office at: (254) 879-2424
- **Visit** the Proctor Lake Office at:
2180 FM 2861
Comanche, Texas 76442
- **Email** us your questions or comments at:
CESWF-PROCTOR@usace.army.mil



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If you have questions regarding the master plan, please call or email the following Corps project office or district staff.

You can also send questions to the Email address setup for this project as listed on this slide.

If you need to review a printed copy of the information, please contact the lake office to make your request.



WHEN WILL THE FINAL MP AND SMP BE COMPLETED?

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- The Master Plan typically take **18-24 months** to complete
- Projected milestones/schedule

Milestones	Schedule
Public Notification for Scoping	January 19, 2023
Public Comment Period (30 days + Extended)	March 2, 2023
Draft Master Plan/EA Public Notification	March 19, 2024*
Public Comment Period (30 days)	April 19, 2024
Final Master Plan/EA Approved	July 2024 (projected)

* Where we are today.

The master plan typically takes 18-24 months to complete.

Public notification for scoping initiated back in January 2023.

The draft document is now available for public review and a public comment period is open until April 19th 2024

The final approved plans and EA is scheduled for July 2024.

Proctor Lake Draft Master Plan and Shoreline Management Plan Public Involvement Presentation



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THANK YOU!

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Thank you for viewing this presentation and participating in the master plan revision process for Proctor Lake.

Website address:

<https://www.swf.usace.army.mil/About/Lakes-and-Recreation-Information/Master-Plan-Updates/Proctor/>

Email:

CESWF-PROCTOR@usace.army.mil

Mail:

*U.S. Army Corps of Engineers
Proctor Lake Office,
Attn: Lake Manager
2180 FM 2861
Comanche, Texas 76442*



Thank you for viewing this presentation and participating in the master plan and shoreline management plan revision process **Proctor Lake**.

Project documents are available at this website.

Please send your comments to the Email address, **Proctor Lake Office** Address listed here.

If you have any questions about the MP that weren't addressed in this presentation, please feel free to ask one of the Corps employees at the meeting tonight, and we'll direct you to the right person to answer your questions.

Thank you!